



MUSINA LOCAL MUNICIPALITY

OVERSIGHT REPORT 2017/18

CHAIRPERSON'S REMARKS

The South African legislative framework upholds a democratic, consultative, transparent and accountable systems of governance.

Section 4 of the Local Government Municipal Systems Act (MSA) accords rights and duties to municipal councils to govern local government affairs in the best interests of the local community and to provide a system of government that is democratic, accountable and involves the local community.

Whilst section 4 (2) (d) of the Local Government Municipal Systems Act (MSA) affords a responsibility to municipal councils to ensure that municipal services are provided to the local community in a financially and environmentally sustainable manner, chapter 12 of the Local Government Municipal Finance Management Act sets compliance requirements for accountability through amongst others audited reports for each completed financial year.

The reports as referred to in the above paragraph translates to depiction of the health or otherwise of the institution at various levels including governance, financial viability, predetermined objectives, systems, procedures and controls.

The Local Government Municipal Finance Management Act prescribes for the compilation and auditing of Annual Financial Statements (AFS) for the municipality and its entities.

Section 127 of the Local Government Municipal Finance Management Act (MFMA) requires that a mayor of a municipality must within the prescribed period table an annual report detailing performance of a municipality during the preceding financial year, further the section provides compliance requirements to be observed by the accounting officer immediately after the annual report has been tabled.

The report as envisaged in the above paragraph must in all material terms provide a high level qualitative summary of the state of the municipality drawn from various reporting instruments, the reports access to credible information whilst empowering the reader to form an informed opinion of the municipality's achievements, challenges and limitations thereof.

Council has as empowered by section 79 of the Local Government Municipal Structures Act established the Municipal Public Accounts Committee (MPAC) to enhance council oversight on municipal activities.

A developmental local government has to place and embrace accountability, good governance, improved quality of life and pursuant of best interest of the municipality, residence, business and society in general.

By complying with provisions of section 121, 126 and 127 of the Local Government Municipal Finance Management Act (MFMA) Musina Local Municipality has stayed true to its commitment to a transparent and accountable local government institution subscribing to sound financial management practice and performance reporting on designated powers, roles and functions in furtherance of a people centred provision of municipal services.

We are mindful that against a backdrop of a changing environment, limited resources, competing needs & interests, scarcity, general standards of living, evolving compliance requirements and standards at the least the municipality must be in a position to reflect on its year that has been openly with a view to propel ongoing improvements.

Flowing from the support and cooperation of various role players, MPAC is in a position to table to council an oversight report on the Musina Local Municipality 2017/18 Annual Report.

As a collective of the Municipal Public Account Committee we forthrightly note the regression in performance of the municipality in as far as financial management and predetermined objectives as evidenced by the Auditor General's Audit Opinion on the 2017/18 municipal audit.

The above points to concerted efforts of the municipal leadership, administration and the oversight structures in ensuring sound financial management and governance practices and laying a solid base for a clean administration, improved quality of life and level of municipal services.

The delicate self-diagnostic task of objectively reviewing our performance as a municipality through the MPAC process has been made possible by the involvement, participation and support provided of council, the audit committee, Office of Auditor General, SALGA and the provincial department of Cooperative Governance Human Settlement and Traditional Affairs as well as Provincial Treasury.

The guidance and leadership of her worship the honourable Mayor is highly acknowledged, in tabling the 2017/18 annual report the mayor has enabled the municipality to self-reflect, provided a platform for review and entrench accountability in a people centred and driven governance process.

The municipal council's objectives is for a municipal administration that is sound, responsive and provides quality services to our people. The health of the municipal administration has to translate into development of our people, prosperity for residence and business, improved level and quality of services, affordability, transformation of society including economic transformation and long term viability of our institution.

The contribution of all members of Management and officials of the municipality led by the Municipal Manager Mr T.N Tshwanammbi is noted and appreciated. We call upon this public servants to devote their energies in sustaining the change and continuous improvement trajectory and placing the people first in all their endeavours and interventions.

As the Municipal Public Accounts Committee working together with other oversight committees of council including the Audit Committee and the Financial misconduct Board we committed to follow through and take all steps that within our mandate and terms of reference to facilitate transparency and where needs be implement or direct on consequence management.

I will be failing in my duty if I do not recognise our communities and the traditional authorities for the role they play in making the municipality work towards a better life for all our people. The valued comments and inputs that council has been favoured with continues to focus the agenda of council and giving life to the ideal and constitutional imperative of "the people shall govern".

Equally the business community is acknowledged for their inputs into the local economy and the social pact needed to deliver a municipality capable of providing equitable opportunities for all.

My gratitude goes to members of the Municipal Public Accounts Committee for staying true and resolute to our oversight mandate and discharged with diligence the task at hand. I believe our collective work can be summed up in Robert Green's words *"The oak that resists the wind loses its branches one by one and with nothing to protect it, the trunk finally snaps. The oak that bends lives longer, its trunk growing wider, its roots deeper and more tenacious"* – *The 48 Laws of Power*

Success comes when you simply refuse to give up, with goals so strong that obstacles, failure and loss only act as motivation. Feel proud of your achievements, no matter how small they are, and create or renew a spark of determination within yourself so that you continue to work hard.

As I conclude on the 2017/18 Oversight Report I am reminded of the words of Chika Onyeani (Capitalist Nigger) ***"Most of our people go into politics to be their own bosses, rather than going into politics to serve the people"***. I wish as public representatives and public servants we may draw inspiration from this quote as we engage in our quest to better the lives of our people; fight inequality, under development.

Our people are hopeful that our collective efforts as council and administration will alter whatever their circumstance for the better.

COUNCILLOR A.P NARE
CHAIRPERSON - MPAC

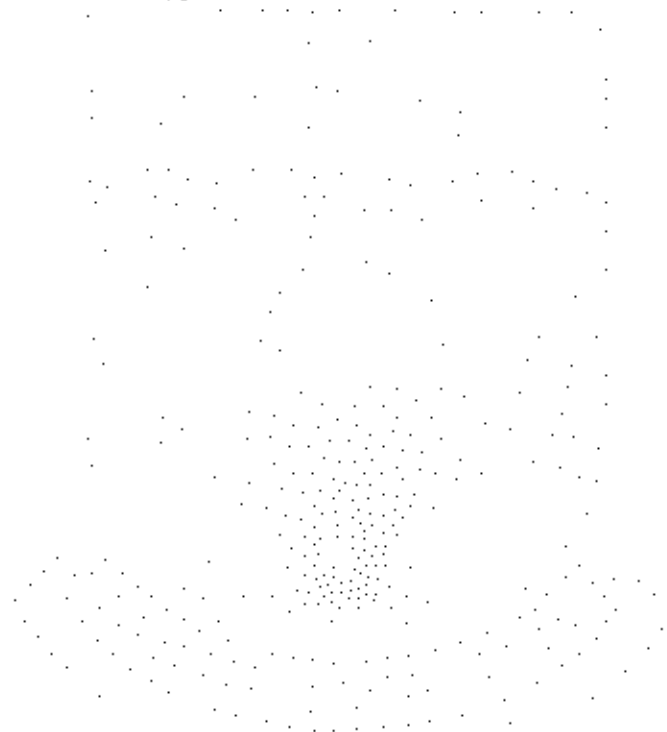


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1. MUNICIPAL PUBLIC ACCOUNT COMMITTEE



Chairperson. Nare A.T.P



Member. Phiri S.M



Member. Magwira E.C



Member. Makhura A.D



Member. Mamafa R.A.E

2. OVERVIEW

Each municipality is required to prepare an Annual report in terms of Section 121 of the Local Government Municipal Finance Management Act (MFMA) compliant with requirements of National Treasury MFMA Circular 11, 32 and 63.

The purpose of the Annual Report is:

- ✓ To provide a record of the activities of the municipality or entity;
- ✓ To provide a report on performance in service delivery and budget implementation; and
- ✓ To promote accountability to the local community for decisions made.
- ✓ To provide information that supports revenue and expenditure decisions made

An Annual Report should include the following major elements:

- Annual performance report, comparing the years performance with the performance objectives established in the IDP, Budget and SCBP's;
- Annual Financial statements submitted to the Auditor-General;
- Auditor-General's audit report on the financial statements;
- Other disclosures as required the MFMA in section 121, 123, 124, 125 (e.g. Councillor and Top management compensation, grants, bank accounts, investment information etc.)

Annual report

In compliance with sections 127 (2) of the Local Government Municipal Finance Management Act (MFMA) the Honourable Mayor has on 24th January 2019 under council item 10.12.01.2019 tabled the 2017/18 Annual Report (AR). Refer to a council resolution attached as **ANNEXURE A**.

The Accounting Officer has in accordance with section 127 (5) (a) & (b) made public the annual report, invited local community to submit representations in connection with the annual report refer to **ANNEXURE B**.

3. PROCESS FOLLOWED BY COUNCIL

MPAC adopted Circular 32 of the National Treasury as the guiding document for the oversight process but adhered to legislation i.e. MFMA.

The following documents relevant to the committee's responsibilities were distributed to each community member:

- National Treasury Circular 11 & 63 – The Annual Report
- National Treasury Circular 32 - The Oversight Report
- The annual report including the report of the Auditor General and the annual performance report

All MPAC members were afforded the sufficient time to review the annual report. Meetings were convened to discuss the annual report. The committee also solicited inputs and comments on the annual report from the following:

- Invited the Auditor -General to attend a meeting of the committee to provide his perspective on the Annual report and on his audit report and to discuss with the committee questions raised on the annual report.
- Invited the internal auditor to present the committee with his perspective on the annual report
- Public Comments were invited but none were received.
- Public hearing conducted.
- COGHSTA, Auditor General and Audit Committee were invited.

Council on the 24th January 2019 has resolved to refer the Annual Report for further processing by MPAC in accordance with section 129(1) of the Local Government Municipal Systems Act, MPAC has considered the report during its meeting of 19th, 28th February 2019, 01st, 11th, 20th and 25th March 2019 refer to the records for the MPAC meeting of 19th, 28th February 2019, 01st, 11th, 20th and 25th March 2019 attached as **ANNEXURE C**.

An advertisement was published to invite viewing, consideration and written submissions, on the Annual Report, with public submissions to be submitted to the Office of the Municipal Manager and the presence of copies of the Annual Report at municipal offices and on the website, refer to the public notice attached as **ANNEXURE D.**

In addition a notice inviting the public to a public hearing on the 2017/18 was published refer to the attached **ANNEXURE E.**

MPAC has on the 26th March 2019 convened a Public Hearing on the annual report, refer to the attached records of the Public Hearing detailing proof of attendance, questions asked to the accounting officer and the response thereof of the Public Hearing attached as **ANNEXURE F.**

Copies of the Annual Report and invites for comments as well as invitation to the public hearing were directed to the Office of the Auditor General, Provincial Treasury and Cooperative Governance Human Settlement & Traditional Affairs.

4. OVERSIGHT REPORT – KEY COMMENTS ON THE 2016/17 ANNUAL REPORT

QUESTIONS OF THE MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC) ON THE REPORT OF THE AUDITOR GENERAL TO THE MUSINA MUNICIPAL COUNCIL ON THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2018

Question 1

Regression in the audit outcomes

Executing Authority, the committee noted that the municipality's audit outcomes have regressed from unqualified audit opinion with matters of emphasis in 2016/17 to qualified audit opinion in 2017/18.

- a) *Why did the Municipality's audit outcome regress? From unqualified audit opinion in 2016/17 to qualified audit opinion in 2017/18?*
- b) *What were the root causes of this regression?*
- c) *What plan does the Municipality have to address this matter?*

Question 2

Receivables and payables from none — exchange transactions

Executing Authority, on page 113 the Auditor General (AG) was unable to obtain sufficient appropriate audit evidence for the accounts receivable from non - exchange transactions, due to the status of the accounting records. The AG was unable to determine whether any adjustment was necessary to accounts payables from non - exchange transactions in the financial statements.

On page 115, the municipality did not have adequate systems of internal control for the recording of all transactions and events and for reconciliation of these transactions and events to the financial statements.

On page 116, material impairments from non - exchange transactions were recognized as a result of irrecoverable trade receivables.

On page 122, the AG reports that an effective system of internal control for debtors and revenue was not in place, as required by section 64(2) (f) of the MFMA. Interest was not charged on all accounts in arrears, as required by section 64(2) (g) of the MFMA. Short-term debt was incurred without a resolution of the municipal council approving the debt agreement, in contravention of section 45(2)(a) of the MFMA. Short-term debt was not repaid within the financial year, as required by section 45(4) of the MFMA.

Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA *(Recurring matter from 2016/17 financial year)*.

- a) *Why did the Municipality fail to update the accounts receivable and accounts payables?*
- b) *Why did the Municipality fail to provide an adequate system of*

- internal control for the accounts receivable and payables?*
- c) What steps did the Municipality take to recover the trade receivables?*
 - d) Why was interest not charged on all accounts in arrears?*
 - e) Does the Municipality have a policy on receivables and payables?*
 - f) What plan did the Municipality put in place to correct this matter?*
 - g) Is documentation now available for audit?*
 - h) Why were Auditor General's recommendations from prior year not implemented?*
 - i) Where there any consequences for officials who did not exercise their duties.*
 - j) What are the challenges with record keeping system?*
 - k) Please provide council resolution of credit card approval minutes, agenda and attendance register.*

Question 3

Value Added Tax

Executing Authority, on page 114, the AG was unable to obtain sufficient appropriate audit evidence that Value Added Tax (VAT) for the current year had been properly accounted for, due to the status of the accounting records. AG was unable to confirm the Value Added Tax by alternative means as supporting evidence of the amount presented in the financial statements could not be provided.

- a) Why did the Municipality fail to provide supporting evidence in the financial statements for VAT?*
- b) What impact did the non-disclosure of VAT have an impact on revenue collection in the Municipality?*
- c) What plan did the Municipality put in place to address this matter?*

Question 4

Material uncertainty relating to going concern

Executing Authority, on page 115, the municipality incurred a net loss of **R65 461 261** during the year ended 30 June 2018, and as of that date the municipality's current liabilities exceeded its current asset by **R214 101 735**. *Recurring matter from 2016/17 financial year.*

- (a) Why is the municipality continuously failing to put measures in place to ensure that current liabilities do not exceed the current assets?*
- (b) What cost containment measures did the municipality put in place to correct this anomaly?*
- (c) Provide evidence regarding the cost containment measures implemented.*

Material impairments – accounts receivables

As disclosed in notes 3 and 4 to the financial statements, material impairments amounting to R8 273 186 (2016/17: R4 348 850) for exchange transactions and R23 511 239 (2016/17: 24 412 227) for non - exchange transactions were raised as a result of irrecoverable trade receivables.

Questions:

- 1. What were the circumstances for the irrecoverable debts?*
- 2. Were the write-offs done in compliance with the applicable municipal policy?*
- 3. Did some of the irrecoverable debts relate to indigents? If so, what measures are in place to verify and validate indigent information to ensure integrity of information in the indigent register?*
- 4. What is the cost of measures taken to recover the debts before it was written off?*
- 5. Please explain the current debt collection process/system in the municipality?*
- 6. What corrective measures are taken to collect debt owing to the municipality?*

Question 5

Restatement of corresponding figures and consequence management on unwanted expenditures

Executing authority, on page 116, the corresponding figures for 30 June 2017 have been restated as a result of errors in the financial statements of the municipality at, and for the year ended, 30 June 2018.

On page 121, the Municipality failed to take reasonable steps to prevent irregular expenditure amounting to **R21 734 708** and fruitless and wasteful expenditure amounting to **R2 948 074**, in contravention of section 62(1)(d) of the MFMA.

On page 122, Unauthorized, irregular and fruitless and wasteful expenditure incurred by the Municipality were not investigated to determine if any person is liable for the expenditure, as required by section 32 (2) (b) of the MFMA.

- (a) Why did the municipality allow corresponding figures to be restated owing to an error discovered in the financial statements of the municipality for the financial year ended 30 June 2017?*
- (b) Why did the Accounting Authority allow the municipality to incur Irregular, and Fruitless and Wasteful Expenditures?*
- (c) Why did the Municipality fail to investigate all the unwanted expenditures incurred?*
- (d) Provide a breakdown of the irregular and fruitless expenditures.*
- (e) Who are the responsible officials for the above anomaly?*
- (f) Provide a comprehensive plan to deal with the unwanted expenditures for the year under review and to prevent a recurrence in future.*
- (g) What plans has the Accounting Officer put in place to ensure that the internal controls in the municipality is improved to ensure in-year detection of UIFW?*
- (h) What measures have been taken to recover the expenditure?*
- (i) Where the necessary disclosures made to the Mayor, Provincial Treasury, and Auditor General on discovery of these expenditure in terms of section 32 (4) of the MFMA.*

Question 6

Achievement of planned targets

Executing authority, on pages 118 to 120, the AG was unable to obtain sufficient audit evidence to support the reported achievement of indicators due to a lack of technical indicator descriptions and proper performance management systems and processes that predetermined how the achievement would be measured, monitored and reported.

- a) Why did the Municipality fail to provide the necessary audit evidence during the audit process?*
- b) Which targets did the Municipality fail to achieve?*
- c) What plan did the Municipality put in place to address this matter?*
- d) If targets were changed – was it approved by council?*
- e) What were the reasons for some targets not being achieved during the year under review?*
- f) At the current pace of delivery and funding, when could we expect to eliminate the backlog?*
- g) If the rate of delivery of basic service delivery is too slow to eliminate backlogs, then what do we need to do to accelerate delivery?*

Question 7

Conditional grant

Executing authority, on page 122, AG was unable to obtain sufficient appropriate audit evidence that the Municipal Infrastructure Grant and Integrated National Electrification Programme was spent for its intended purposes in accordance with the applicable grant framework, as required by section 17(1) of the DoRA.

- a) Why did the Municipality fail to provide audit evidence regarding the spending of the conditional grant?*
- b) How much did the Municipality spent on the Municipal Infrastructure Grant and Integrated National Electrification Programme?*
- c) Who were responsible officials?*
- d) What action has been taken against the responsible officials?*

- e) *What measures did the municipality put in place to correct this anomaly?*
- f) *What is the process of monitoring the spending of Conditional grant?*

Question 8

Internal control deficiencies

Executing authority, on page 123, the accounting officer failed to develop mechanisms of oversight and monitoring for early detection and prevention of cash flow and liquidity challenges experienced by the municipality during the period under review. The critical position of Chief Financial Officer remained vacant for full 12 months. Senior management did not adequately oversee the operations of the municipality, as the financial statements submitted for audit contained material misstatements and material findings have been identified in the annual performance report and on compliance with laws and regulations.

- a) *Why did the Municipality fail to address the liquidity challenges during the period under review?*
- b) *Why did the Municipality fail to fill the CFO position for over 12 months? Has the position been filled?*
- c) *What impact did the absence of the CFO have on the preparation of the annual financial statements?*
- d) *Why did the Municipality submit the financial statements that contained material misstatements?*
- e) *What plan did the Municipality put in place to address this anomaly?*

Question 9

Material misstatements to financial statements.

Material misstatements were once again identified in the submitted financial statements.

- Material misstatements of non-current assets, current assets, current liabilities, revenue, expenditure and disclosure items identified by the auditors in the submitted financial statements were subsequently corrected and the supporting records were provided subsequently, but the uncorrected material misstatements and supporting records that could not be provided resulted in the financial statements receiving a qualified audit opinion.

This is due to poor quality of submitted financial statement for audit.

Questions:

- a) What is the status of progress made to address all audit findings relating to material misstatements and are they included in the action plans?**
- b) Are the action plans monitored by Internal Audit and the Audit Committee. What is their assessment of the progress?**
- c) What corrective measures have been taken?**

Question 10

Expenditure management.

Creditors were not always paid within 30 days.

- a) What are the reasons for the late payments?**
- b) What percentage of suppliers has been paid outside of the 30 days of invoices received?**

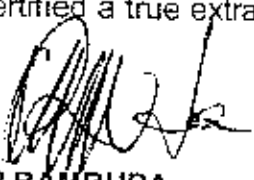
ANNEXURE (A)



Extract from the minutes of Ordinary Council meeting held on
24 Thursday January 2019 at 14h00

10.12.01.2019	<u>DRAFT ANNUAL REPORT FOR 2017/2018 FINANCIAL YEAR</u> <u>(2/4)</u> <u>COUNCIL RESOLVED:</u> (a) That the tabled Annual Report is adopted and approved as a Draft Annual Report for 2017/2018. (b) That the report be handed over to the Municipal Public Accounts Committee and Audit Committee (MPAC) for consultation, input and generation of an Oversight Report. (c) That MPAC must facilitate public participation, hearing and consultation on the draft Annual Report. (d) That the process driven by MPAC to evaluate, conduct public participation, conduct public hearing as well as generation and tabling of the oversight report on the 2017/2018 Annual Report to council be completed on or before 31 March 2019. (e) That a draft oversight report be tabled to council for consideration and approval by the end of March 2019. (f) THAT the Accounting Officer discharges duties designated to him by the MFMA on the Annual Report.
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Certified a true extract of the original.


TR RAMBUDA
MANAGER: LEGAL AND SECRETARIAT SERVICES



ANNEXURE (B)



Postal Address:
Musina Local Municipality
Private Bag X611
Musina
0900

Physical Address:
21 Irwin Street
Musina
0900

Information Center
(015) 534 6100
info@musina.gov.za
www.musina.gov.za

ENQUIRIES SPEAK TO



NKELE NKAOMENG

REFERENCE NO



12

2017/2018 ANNUAL REPORT SATELLITE SUBMISSION

NAME & SURNAME	SATELLITE OFFICE	CONTACTS	SIGNATURE
Mungai Thikwekhudzi	Malala Office	0796796547	Mungai T.
Genia Sengana	Mediation Office	0797465224	Genia S.
Phumuto Mayo	Campbell Office	0826136338	Phumuto M.
Makhuza Isaac	Harper Service Office	0647614911	Makhuza I.
Tshepo Duba	Musina Public Library	0765286603	TAZ
Jane Sardi	Scoonplaas	0762982260	Jane Sardi
ALFRED MUKAVI	MANCFIELD OFFICE	0715024253	Alfred M.

ANNEXURE (C)

MUSINA LOCAL MUNICIPALITY



MPAC MEETING

DATE : 25th MARCH 2019

TIME : 10H00

VENUE : MPAC OFFICE

NO.	ITEM	RESPONSIBLE PERSON
01	OPENING	CHAIRPERSON
02	WELCOME	CHAIRPERSON
03	ROLL-CALL & APOLOGIES	ALL
04	AGENDA CONFIRMATION	ALL
05	PURPOSE OF THE MEETING	CHAIRPERSON
06	BUSINESS OF THE DAY	ALL
	6.1. ALLOCATION OF QUESTIONS 6.2. PUBLIC HEARING	
07	DATE OF NEXT MEETING	ALL
08	VOTE OF THANKS	CLLR MAMAFU
09	ANNOUNCEMENT	CLLR MAKHURA
10	CLOSURE	CHAIRPERSON

MUSINA LOCAL MUNICIPALITY



MPAC MEETING

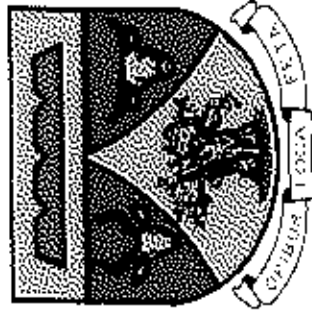
DATE : 20th MARCH 2019

TIME : 14H00

VENUE : MPAC OFFICE

NO.	ITEM	RESPONSIBLE PERSON
01	OPENING	CHAIRPERSON
02	WELCOME	CHAIRPERSON
03	ROLL-CALL & APOLOGIES	ALL
04	AGENDA CONFIRMATION	ALL
05	PURPOSE OF THE MEETING	CHAIRPERSON
06	BUSINESS OF THE DAY	ALL
	6.1. DRAFT QUESTIONS 6.2. PUBLIC PARTICIPATION & HEARING 6.3. ANNUAL REPORT	
07	DATE OF NEXT MEETING	ALL
08	VOTE OF THANKS	CLLR MAMFA
09	ANNOUNCEMENT	CLLR MAKHURA
10	CLOSURE	CHAIRPESON

MUSINA LOCAL MUNICIPALITY



MPAC MEETING

ATTENDANCE REGISTER

DATE : 20TH MARCH 2019

TIME : 14H00

VENUE : MPAC OFFICE

NAME & SURNAME	STRUCTURE / ORGANISATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
NOOR T.P	Chairperson	0745068980		
ELVIS MAGWANE	Member	0724244975	elvismagwane@gmail.com	
ALPHINE'S NIAZIATA	Member	0823148343	alphine's@musina.gov.za	
VERONICA MOKHABO	Member	0766312331		

MUSINA LOCAL MUNICIPALITY



MPAC MEETING

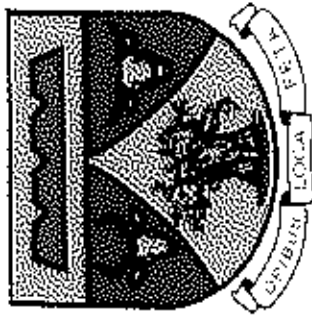
DATE : 11 MARCH 2019

TIME : 11H30

VENUE : MPAC OFFICE

NO.	ITEM	RESPONSIBLE PERSON
01	OPENING	CLLR
02	WELCOME	CHAIRPERSON
03	ROLL-CALL & APOLOGIES	ALL
04	AGENDA CONFIRMATION	ALL
05	PURPOSE OF THE MEETING	CHAIRPERSON
06	BUSINESS OF THE DAY	ALL
	6.1. DRAFT ANNUAL REPORT QUESTIONS 6.2. PUBLIC PARTICIPATION 6.3. PUBLIC HEARING	
07	DATE OF NEXT MEETING	ALL
08	VOTE OF THANKS	CLLR
09	ANNOUNCEMENT	CLLR
10	CLOSURE	CHAIRPESON

MUSINA LOCAL MUNICIPALITY



MPAC MEETING

ATTENDANCE REGISTER

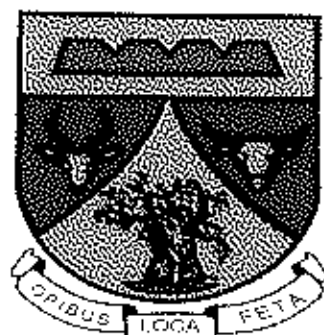
DATE : 18TH MARCH 2019

TIME : 11H30

VENUE : MPAC OFFICE

NAME & SURNAME	DESIGNATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
BOITLUS MURRAY	MPAC MEMBER	0760312337	---	BOITLUS MURRAY
NEALE T P	Chairman	0795008950	---	NEALE T P
KWINDEN Mthangeni	MPAC Coordinator	011 608 5514	mbongile@musina.gov.za	KWINDEN Mthangeni

MUSINA MUNICIPALITY



MPAC MEETING (SCRUTINIZING ANNUAL REPORT)

DATE : DAY 02 – 1 MARCH 2017
 TIME : 09H00
 VENUE : MUNICIPAL COUNCIL CHAMBER

ITEM	RESPONSIBILITY	TIME
TEA	ALL	09H00 – 09H30
OPENING	CHAIRPERSON	
WELCOME	CHAIRPERSON	09H30 – 09H35
INTRODUCTION	ALL	09H35 – 09H40
ROLL-CALL & APOLOGIES	ALL	09H40 – 09H45
ACKNOWLEDGEMENT OF GUESTS	CLLR MAGWIRA	09H45 – 09H50
CONTINUATION OF SCRUTINIZING AR	ALL	09H50 – 10H50
BREAK	BREAK	10H50 – 11H00
PRESENTATION	AGSA	11H00 – 11H25
DISCUSSIONS	ALL	11H25 – 11H45
FORMULATING QUESTIONS	ALL	11H45 – 12H10
WAY FORWARD	ALL	12H10 – 12H15
VOTE OF THANKS	CLLR MAMAFI	12H15 – 12H20
ANNOUNCEMENT	CLLR MAKHURA	12H20 – 12H25
CLOSURE	CHAIRPERSON	12H25 – 12H30
LUNCH	ALL	

END OF DAY 02

MUSINA LOCAL MUNICIPALITY



MPAC MEETING (DRAFT ANNUAL REPORT)

ATTENDANCE REGISTER

DATE : 01st MARCH 2019

TIME : 09H00

VENUE : MUNICIPAL COUNCIL CHAMBER

NAME & SURNAME	DESIGNATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
Makheko, Isani	(V.D.M) NDMMPAC	052 823 6414	Sekegokwa	
Nene, T.P	Chairperson	079 506 8980	NH	
Makheko, T	Municipal Commissioner	076 410 6290	makheko-tshinene@gmail.com	7 May
Makheko, A.D	MHEC Member	071 400 4347		Makheko, A.D.
Makheko, L.H.F	MPAC Member	082 314 8242	alphasingemakheko@gmail.com	
Euseb, Mngwenya	MPAC Member	072 429 4475	chumalinda@gmail.com	
Jee, Sanga	MHEC Member	083 271 2870	jeesanga@gmail.com	
Mkhele, Phadirey	PM	079 225 7160	mkhelephadirey@gmail.com	

MUSINA LOCAL MUNICIPALITY



MPAC MEETING (DRAFT ANNUAL REPORT)

ATTENDANCE REGISTER

DATE : 01st MARCH 2019

TIME : 09H00

VENUE : MUNICIPAL COUNCIL CHAMBER

NAME & SURNAME	DESIGNATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
Charles Mkhomulo	Risk Management	012 718 2765	mkhams@torobul.com	<i>[Signature]</i>
Bisago SEBECA	Audit manager - ALA	015 2377776	bisago@agisa.co.za	<i>[Signature]</i>
Carine Groen	Manager ALISA	015 2839307	carineg@agisa.co.za	<i>[Signature]</i>
Joe Snyman	Manager ALISA	083211 2590	joes@agisa.co.za	<i>[Signature]</i>
Albeny Snyman	MPAC Coordinator	071 608 3814	albeny@agisa.co.za	<i>[Signature]</i>

MUSINA LOCAL MUNICIPALITY



MPAC MEETING (DRAFT ANNUAL REPORT)

DATE : DAY 01 - 28 FEBRUARY 2019
 TIME : 09H00
 VENUE : MUNICIPAL COUNCIL CHAMBER

TIME	ITEM	RESPONSIBLE PERSON
	OPENING	CHAIRPERSON
	WELCOME	SPEAKER
	ROLL-CALL & APOLOGIES	ALL - apology - 10:00
	INTRODUCTION	ALL
	ACKNOWLEDGEMENT OF GUESTS	CHAIRPERSON
	PURPOSE OF GATHERING	CHAIRPERSON
	PRESENTATION	TREASURY
	DISCUSSION	ALL
	DRAFT ANNUAL REPORT	ALL
	DISCUSSIONS & WAY FORWARD	ALL
	LUNCH	ALL
	DRAFT QUESTIONS	LEGISLATURE
	DISCUSSIONS & WAY FORWARD	ALL
	VOTE OF THANKS	CLLR MAMAFU
	ANNOUNCEMENT	CLLR MAKHURA
	CLOSURE	CHAIRPERSON

END OF DAY 01

MUSINA LOCAL MUNICIPALITY



MPAC MEETING (DRAFT ANNUAL REPORT)

ATTENDANCE REGISTER

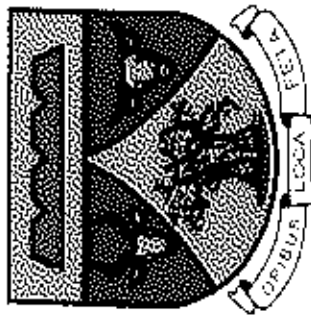
DATE : 28TH FEBRUARY 2019

TIME : 09H00

VENUE : MPAC OFFICE

NAME & SURNAME	DESIGNATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
Nkomo V.P.	Chairperson	079689980	nkomo.vp@musina.gov.za	<i>[Signature]</i>
Ngwenya M. M.	MPAC Member	0823148343	ngwenya.m@musina.gov.za	<i>[Signature]</i>
Mogone M.E.	MPAC Member	0827319114	mogone.m@musina.gov.za	<i>[Signature]</i>
Mketele M. K.	PRIS	0729257160	mketele.m@musina.gov.za	<i>[Signature]</i>
Chenke M. M.	Risk Management	0127182765	chenke.m@musina.gov.za	<i>[Signature]</i>
Joe S. S.	Internal Audit	0832412890	joes@musingo.gov.za	<i>[Signature]</i>
W. R. M. M.	Chief Financial Officer	0824121008	william.m@musina.gov.za	<i>[Signature]</i>

MUSINA LOCAL MUNICIPALITY



MPAC MEETING (DRAFT ANNUAL REPORT)

ATTENDANCE REGISTER

DATE : 28TH FEBRUARY 2019

TIME : 09H00

VENUE : MPAC OFFICE

NAME & SURNAME	DESIGNATION	CELL NUMBER	E-MAIL ADDRESS	SIGNATURE
Mlungisi Mkhonto	MPAC Co-ordinator	071 608 2814	mkhonto@musina.gov.za	<i>[Signature]</i>
David Mkhonto	MEMBER	011 409 4115	dmkhonto@musina.gov.za	<i>[Signature]</i>
Melanie Mkhonto	MPAC CO-ORDINATOR	082 223 6666	mpac@musina.gov.za	<i>[Signature]</i>
David Mkhonto	MEMBER	082 223 6666	mpac@musina.gov.za	<i>[Signature]</i>
William Mkhonto	MEMBER	082 223 6666	mpac@musina.gov.za	<i>[Signature]</i>

MUSINA LOCAL MUNICIPALITY



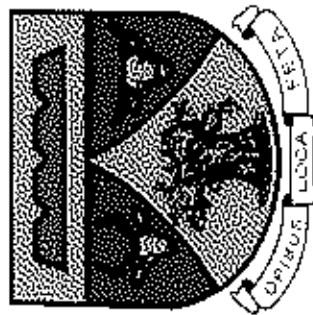
MPAC MEETING

DATE : 19 FEBRUARY 2019

TIME : 11H00

VENUE : MPAC OFFICE

NO.	ITEM	RESPONSIBLE PERSON
01	OPENING	CLLR
02	WELCOME	CHAIRPERSON
03	ROLL-CALL & APOLOGIES	ALL
04	AGENDA CONFIRMATION	ALL
05	PURPOSE OF THE MEETING	CHAIRPERSON
06	MINUTES OF PREVIOUS MEETING	COORDINATOR
06	BUSINESS OF THE DAY	ALL
	6.1. DRAFT ANNUAL REPORT 6.2. COUNCIL REFFERAL 6.3. PROJECTS VISITS 6.3. NANCEFIELD Ext 4 PAVED ROAD 6.4. PUBLIC PARTICIPATION 6.5. PUBLIC HEARING 6.6.	
07	DATE OF NEXT MEETING	ALL
08	VOTE OF THANKS	CLLR
09	ANNOUNCEMENT	CLLR
10	CLOSURE	CHAIRPESON

MUSINA LOCAL MUNICIPALITY

MPAC MEETING

ATTENDANCE REGISTER

DATE: 19TH FEBRUARY 2016 11:16Z ADV00033

TIME : 1450

VENUE : MPAC OFFICE

[illegible]

ANNEXURE (D)

*X Teliwararimbti
Mujisai Manow



Postal Address:
Musina Local Municipality
Private Bag X817
Musina
0900

Physical Address:
21 Irwin Street
Musina
0900

Information Center
03151534 6100
info@musina.gov.za
www.musina.gov.za

ENQUIRIES SPEAK TO



NRKELE NKADIMINGO

REFERENCE NO



12

2017/2018 ANNUAL REPORT SATELLITE SUBMISSION

NAME & SURNAME	SATELLITE OFFICE	CONTACTS	SIGNATURE
Mlungisi Thichavudzi	Malole Office	0796796547	Mlungisi T
CELESTINE	modimane office	0797465204	CELESTINE
Muranda Moko	Campbell office	0896136338	Muranda Moko
Mokhele Isaac	Harper Service office	0667644911	Mokhele Isaac
THEPO Duboi	Musina Public Library	0765286603	THEPO
Jane Sardi	Skoonplaas	0762982260	Jane Sardi
ALFRED MUKATSI	WINDFIELD OFFICE	0715024253	ALFRED MUKATSI

ANNEXURE (E)

1. **Introduction**



MUSINA LOCAL MUNICIPALITY

MUNICIPAL PUBLIC ACCOUNTS COMMITTEE PUBLIC PARTICIPATION AND HEARING ON THE 2017/2018 ANNUAL REPORT

Notice is hereby given that a public participation and hearing on the Musina Local Municipality 2017/2018 Annual Report, as convened in terms of Section 129(4) (a) and Section 130(1) of the Municipal Finance Management Act, will be held as follows:

PUBLIC PARTICIPATION:

Date: Wednesday, 13 March 2019
Venue: Ngwelemotse New Community Hall
Time: 10h00

PUBLIC HEARING:

Date: Friday, 22 March 2019
Venue: Ngwelemotse New Community Hall
Time: 10h00

Stakeholders and members of the public are invited to attend.

Tel: 015 – 534 6100
Fax: 086 517 0049

TN TSHIWANAMMBI
Municipal Manager

Private Bag X611
MUSINA
0900

Notice number 12 2018/19



MUSINA LOCAL MUNICIPALITY

MUNICIPAL PUBLIC ACCOUNTS COMMITTEE PUBLIC PARTICIPATION AND HEARING ON THE 2017/2018 ANNUAL REPORT

Notice is hereby given that a public participation and hearing on the Musina Local Municipality 2017/2018 Annual Report, as convened in terms of Section 129(4) (a) and Section 130(1) of the *Municipal Finance Management Act*, will be held as follows:

PUBLIC PARTICIPATION:

Date: Friday, 22 March 2019
Venue: Old Community Hall
Time: 10h00

PUBLIC HEARING:

Date: Friday, 26 March 2019
Venue: Madimbo Thusong Centre
Time: 10h00

Stakeholders and members of the public are invited to attend.

Tel: 015 – 534 6100
Fax: 086 517 0049

Private Bag X611
MUSINA
0900

TN TSHIWANAMMBI
Municipal Manager

Notice number 13 2018/19

ANNEXURE (F)

RSA NATIONAL ANTHEM

Nkosi sikelel' iAfrika
Maluphakanyisw' uphondo lwayo,
Yizwa imithandazo yethu,
Nkosi sikelela, thina lusapho lwayo.



Morena boloka setjhaba sa heso,
O fedise dintwa la matshwenyeho,
O se boloke, O se boloke setjhaba sa
heso,
Setjhaba sa South Afrika - South Afrika.



Uit die blou van onse hemel,
Uit die diepte van ons see,
Oor ons ewige gebergtes,
Waar die kranse antwoord gee,



Sounds the call to come together,
And united we shall stand,
Let us live and strive for freedom,
In South Africa our land.

www.musina.gov.za
(015) 534 6100

MUNICIPAL PUBLIC ACCOUNTS COMMITTEE



2019

**PUBLIC HEARING ON 2017/18
ANNUAL REPORT
26 MARCH 2019**

PROGRAMME

Venue: Madimbo Thusong Centre

Date: 26 March 2019

Time: 10 H00

Government's five priority areas:

1. Creation of decent work and sustainable livelihood
2. Education
3. Health
4. Rural development, Food Security and Land Reform
5. Environment, climate change and natural resources

PUBLIC HEARING
ON 2017/18
ANNUAL REPORT

26/MARCH/2019



PROGRAMME

Programme Director:
Cllr. Philemon Nare

1. Opening: National Anthem:
All

2. Welcome Remarks:
Chief-Whip Cllr. Fistos Mafela

3. Acknowledgement: MPAC Member
Cllr Edward Mamafa

4. Purpose of Session: MPAC Member
Cllr Eliot Magwira

5. Presentation on Annual Report
2017/2018 Financial Year:
Her Worship Mayor
Cllr Mhloti Muhlope

6. Input/Questions:
MPAC

7 Clarity/ Answers:
Her Worship Mayor
Cllr Mhloti Muhlope

7. Vote of Thanks
Cllr Gilbert Netshisaulu

8. Announcements: MPAC Member
Cllr Dorcus Makhura

9. Closure:
Prayer



MUSINA
LOCAL MUNICIPALITY

DATE : 26 MARCH 2019

TIME : 10H00

VENUE: MADIMBO THUSONG CENTRE

MPAC PUBLIC HEARING

Name & Surname	Department / Structure	Email Address	Contact Details	Signature
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	016 051 2321	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	082 314 8543	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	072 429 4975	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	078 436 1522	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	082 465 61	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	082 475 1473	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	076 061 2711	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	063 686 1562	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	071 600 7525	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	071 410 2853	Mr. Phisoa Mphahlele
Mr. Phisoa Mphahlele	MPAC MEMBER	phisoa.mphahlele@gmail.com	072 333 1341	Mr. Phisoa Mphahlele



(015) 534 6100 | info@muslna.gov.za | www.muslna.gov.za



MUSINA MPAC DRAFT ANNUAL REPORT 2017/18 QUESTIONNAIRE

Questions of the Musina Municipality on the Auditor General's findings for the 2017/18 financial year

Question 1

Regression in the audit outcomes

Executing Authority, the committee noted that the municipality's audit outcomes have regressed from unqualified audit opinion with matters of emphasis in 2016/17 to qualified audit opinion in 2017/18.

a) Why did the Municipality's audit outcome regress? from unqualified audit opinion in 2016/17 to qualified audit opinion in 2017/18?

The biggest contributor to the regression was the functionality of the financial system, this functionality was affected by a number of facts,

- 1. The financial system was implemented for the first time in that financial year.*
- 2. Change management was an issue as the change from the old system was sudden as we were unexpectedly dumped by the old system provider, and had to implement MSCOA for the first time in that financial year.*
- 3. Financial reports produced by the system could not be easily supported and the Auditor General ran out of time to audit such reports.*

b) What were the root causes of this regression?

- 1. System generated financial reports that were not reliable*

c) What plan does the Municipality have to address this matter?

- 1. We have since developed an audit action plan that senior management monitors implementation on a weekly basis.*
- 2. The Auditor General will perform an interim audit during the month of April 2019.*

Question 2

Receivables and payables from none — exchange transactions

Executing Authority, on page 113 the Auditor General (AG) was unable to obtain sufficient appropriate audit evidence for the accounts receivable from non - exchange transactions, due to the status of the accounting records. The AG was unable to determine whether any adjustment was necessary to accounts payables from non - exchange transactions in the financial statements.

On page 115, the municipality did not have adequate systems of internal control for the recording of all transactions and events and for reconciliation of these transactions and events to the financial statements.

On page 116, material impairments from non - exchange transactions were recognized as a result of irrecoverable trade receivables.

On page 122, the AG reports that an effective system of internal control for debtors and revenue was not in place, as required by section 64(2) (f) of the MFMA. Interest was not charged on all accounts in arrears, as required by section 64(2) (g) of the MFMA. Short-term debt was incurred without a resolution of the municipal council approving the debt agreement, in contravention of section 45(2)(a) of the MFMA. Short-term debt was not repaid within the financial year, as required by section 45(4) of the MFMA.

Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA **(Recurring matter from 2016/17 financial year).**

a) Why did the Municipality fail to update the accounts receivable and accounts payables?

- 1. This category of receivable/payable from non-exchange transaction relate to water related transactions between musina and Vhembe district.**
- 2. The auditor general could not confirm balances presented by us with those presented by the district**

b) Why did the Municipality fail to provide an adequate system of internal control for the accounts receivable and payables?

We have provided all water related balances to the district before submission of financial statements, it will be very difficult for us to manage internal control systems of the district to ensure that they present what we have submitted to them.

c) What steps did the Municipality take to recover the trade receivables?

Like it was indicated in 1 above, these are transactions between Musina and Vhembe which are called related party transactions, recoverability of such may not be dealt with the same way as that of a normal debtor. There is an amount that we owe Vhembe for the revenue received on their behalf, and an amount that Vhembe owes us for payments made on their behalf.

d) Why was interest not charged on all accounts in arrears?

The municipality could not levy rates and taxes (billing) in time during the first half of the financial year, updates on payments on the system were also affected, as a result, it could not be reliably confirmed that any consumer account is in arrears at the time of charging interest.

e) Does the Municipality have a policy on receivables and payables?
Yes

f) What plan did the Municipality put in place to correct this matter?

We are up to date with billing and payments are updated immediately, and we are able to charge interest where accounts are in arrears.

g) Is documentation now available for audit?

Yes, documentation will be available for the interim audit.

h) Why were Auditor General's recommendations from prior year not implemented?

Most of those that were not implemented are those that require financial resources e.g. payment of creditors within 30 days, development of infrastructure maintenance plan.

- i) Where there any consequences for officials who did not exercise their duties.*

We did not find any official to have been negligent in performing their duties.

- j) What are the challenges with record keeping system?*

Other than a few instances of misplaced documents, we do not have general records keeping challenges.

- k) Please provide council resolution, approval minutes, agenda and attendance register of credit card.*

Please find attached.

Question 3

Value Added Tax

Executing Authority, on page 114, the AG was unable to obtain sufficient appropriate audit evidence that Value Added Tax (VAT) for the current year had been properly accounted for, due to the status of the accounting records. AG was unable to confirm the Value Added Tax by alternative means as supporting evidence of the amount presented in the financial statements could not be provided.

- a) Why did the Municipality fail to provide supporting evidence in the financial statements for VAT?*

We did provide supporting evidence for this item, the finding related to confirmation of VAT on water related transactions as indicated in question 2(a,b,and c)

- b) What impact did the non-disclosure of VAT have an impact on revenue collection in the Municipality?*

A VAT receivable was disclosed on our financial statements, there was no impact on revenue collection.

- c) What plan did the Municipality put in place to address this matter?*

The auditors will audit this area during the interim audit in April 2019

Question 4

Material uncertainty relating to going concern

Executing Authority, on page 115, the municipality incurred a net loss of R65 461 261 during the year ended 30 June 2018, and as of that date the municipality's current liabilities exceeded its current asset by R214 101 735. *Recurring matter from 2016/17 financial year.*

(a) Why is the municipality continuously failing to put measures in place to ensure that current liabilities do not exceed the current assets?

The municipality has put the following measures in place:

- 1. The payment arrangement with ESKOM*
- 2. The payment arrangement with department of transport*
- 3. The financial recovery plan*
- 4. The revenue enhancement strategy*
- 5. The simplified revenue plan*

(b) What cost containment measures did the municipality put in place to correct this anomaly?

- 1. Reductions of overtime costs*
- 2. Reduction on s&t costs*
- 3. Cutting on operational programs and projects*
- 4. Reduction of catering for municipal events*

(c) Provide evidence regarding the cost containment measures implemented.

Find attached

Material impairments – accounts receivables

As disclosed in notes 3 and 4 to the financial statements, material impairments amounting to R8 273 186 (2016/17: R4 348 850) for exchange transactions and R23 511 239 (2016/17: 24 412 227) for non - exchange transactions were raised as a result of irrecoverable trade receivables.

Questions:

- 1. What were the circumstances for the irrecoverable debts?**

This assessment is based on the payment pattern of individual debtors over the years (current financial year included)

- 2. Were the write-offs done in compliance with the applicable municipal policy?**

Yes

- 3. Did some of the irrecoverable debts relate to indigents? If so, what measures are in place to verify and validate indigent information to ensure integrity of information in the indigent register?**

Yes, they did, Indigent reviews are formally done every year, and credit control section will also verify the status during the year when performing their credit control duties.

- 4. What is the cost of measures taken to recover the debts before it was written off?**

Debts that are ultimately sent to council as to be written off are those of deceased consumers, if a consumer is still alive, credit control measures are implemented to recover as much as possible.

- 5. Please explain the current debt collection process/system in the municipality?**

- 1. For current account, there is a due date set every month**
- 2. For arrear accounts, a notice is sent to the account holder to rectify the account within 7 days after which a works order to disconnect will be issued on conventional meters. Pre-paid meters are disconnected immediately.**
- 3. If there is continued non-payment, the account will be assessed for handing over to our lawyers.**

6. What corrective measures are taken to collect debt owing to the municipality?

Same as 5 above

Question 5

Restatement of corresponding figures and consequence management on unwanted expenditures

Executing authority, on page 116, the corresponding figures for 30 June 2017 have been restated as a result of errors in the financial statements of the municipality at, and for the year ended, 30 June 2018.

On page 121, the Municipality failed to take reasonable steps to prevent irregular expenditure amounting to **R21 734 708** and fruitless and wasteful expenditure amounting to **R2 948 074**, in contravention of section 62(1)(d) of the MFMA.

On page 122, Unauthorized, irregular and fruitless and wasteful expenditure incurred by the Municipality were not investigated to determine if any person is liable for the expenditure, as required by section 32 (2) (b) of the MFMA.

(a) Why did the municipality allow corresponding figures to be restated owing to an error discovered in the financial statements of the municipality for the financial year ended 30 June 2017?

These are misstatements that are identified after the audit is concluded that we correct during the next financial year, these are audited by the auditors during the next audit.

(b) Why did the Accounting Authority allow the municipality to incur Irregular, and Fruitless and Wasteful Expenditures?

The municipality did not incur any new irregular expenditure during the year under review, and the accounting officer was not negligent in allowing fruitless and wasteful expenditure as the cash flow position of the municipality did not allow us to avoid such expenditure.

(c) Why did the Municipality fail to investigate all the unwanted expenditures incurred?

All the unwanted expenditures were reported to council in time and council referred them to MPAC for investigation

(d) Provide a breakdown of the irregular and fruitless expenditures.

Irregular expenditure R21 734 708

Fruitless and wasteful expenditure R 2 948 074

(e) Who are the responsible officials for the above anomaly?

There is no official who was directly responsible as it was incurred due to cash flow constraints (Fruitless expenditure) and shortage of qualifying officials in bid committees (Irregular expenditure)

(f) Provide a comprehensive plan to deal with the unwanted expenditures for the year under review and to prevent a recurrence in future.

The only remaining unwanted expenditure is fruitless and wasteful expenditure which we are trying to prevent recurrence by improving our cash flow position through all measures in 4 (a)

(g) What plans has the Accounting Officer put in place to ensure that the internal controls in the municipality is improved to ensure in-year detection of UIFW?

We already have a process in place to detect UIFW, and report to council and other stakeholders.

(h) What measures have been taken to recover the expenditure?

As management, we have found that we can not recover the unwanted expenditure as it can not be directly linked to incompetence or negligence of any official.

(i) Where the necessary disclosures made to the Mayor, Provincial Treasury, and Auditor General on discovery of these expenditure in terms of section 32 (4) of the MFMA.

Disclosure for the 2017/18 expenditure were not made to other stakeholders except for the mayor, We have in the 2018/19 financial year put a process in place to report to other stakeholder.

Question 6

Achievement of planned targets

Executing authority, on pages 118 to 120, the AG was unable to obtain sufficient audit evidence to support the reported achievement of indicators due to a lack of technical indicator descriptions and proper performance management systems and processes that predetermined how the achievement would be measured, monitored and reported.

a) Why did the Municipality fail to provide the necessary audit evidence during the audit process?

- (i) The evidence provided by business units at times was not consistent with the expected evidence rendering such evidence as un-auditable.
- (ii) The various implementing units did not at all times maintain proper records consistent with the technical description specified means of verification.
- (iii) Going forward the technical description will be reviewed to ensure that means of verification are auditable and records required is within the various departments operating procedures and standards.
- (iv) Further internal audit will be given an opportunity to review means of verification for completeness and relevance.

b) Which targets did the Municipality fail to achieve?

Indicator	Target	Actual	Variance	Reason for Variance	Causes	Measures to improve Performance
Number of Speed humps Constructed	4	2	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service	The available funds and material could only permit for completion of 2 of the targeted speed humps.	The programme has been carried forward for implementation and completion in subsequent financial years

				delivery orientated programmes		
Routine Maintenance to Surfaced Roads	1500m2	1125m2	375m2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The available funds and material could only permit for completion of original scope of work. The changing weather patterns like heavy rainfall, capacity of the stormwater drainage impacts on the lifespan and maintenance requirements	The programme has been carried forward for implementation and completion in subsequent financial years. Roads resurfacing programmes have been incorporated in the Social Labour Plans entered into with the mines to fasten the pace of repairing and developing roads.
Number of Multi-Purpose Constructed in Nancefield	1	0	1	The project is a multiyear project implemented in phases until the project can be completed.	The progress on the project was hampered by the discovery of ground contaminations that had to be treated before the project could proceed as planned imposing additional scope and funding for the project	MIG allocations are been aligned to cater for completion of the scope of work for the project
Construction of sports ground in Muswodi village	1	0	1	The project was interdicted and stopped from implementation pending finalisation of	The project was implemented at an area that later became a subject of traditional	The matter has been referred to the Provincial and National Government for

				resolution of boundary disputes	authority boundary dispute and a high court order issued to stop development pending dispute resolution	mediation and possible settlement. Consultations are ongoing to try and resolve the matter.
Internal audit projects	9	8	1	The scope of work assigned to the unit could not allow adequate time to cover the scope given the human capital allocations to the unit	The unit was understaffed and reliant on 2 officials and an intern	An additional fulltime employee has been appointed increasing the capacity to can cover the determined scope
Production of the newsletters	4	0	4	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Training on Local Labour forums	1	0	1	The programme was suspended when SALGA issued an instruction that the programme will no longer be	The programme was to be facilitated by SALGA and suspended due to a	The programme will be re-introduced once SALGA funding commitment has been secured.

				implemented in the mode it was previously covering even labour representation due to the fact that organized labour must cater for its own capacitation for bargaining structures representation	determination made on who must be trained and frequency of training	
Number of fire exit plan, alarm and detector purchased	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of protective clothing Purchased	304	135	169	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	Currently the number of items offered as protective clothing has been scaled down to minimum necessities. The frequency of supply has also been extended to cut on expenditure with due regard to a safe

				regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes.		working environment
Vending points EXT 6 & 7 Hardware and VPN link	2	0	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of customer helpdesk established	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

				towards service delivery orientated programmes		
Number of VOIP and Network infrastructure Installed	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Electronic Performance management System	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of ICT	140	0	140	The project /	The budget	The programme was

Hardware and Software supplied				programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	recommended implementation in subsequent years when the financial position has stabilized. Currently maintenance work is been done to extend the working life of the existing infrastructure
Number of Biometric systems in Municipal Offices	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of LED Strategy Reviewed	1	0	1	Delays in the appointment process and change in the scope of work due to change in the	The appointed service provider was appointed with a scope of work covering the	The project is to be reprioritized once the funds have been sourced to support completion of the

				geographical space of the municipality as a consequence of redetermination of municipal boundaries	old Musina Municipality configuration of 6 wards and when the redetermination process came into effect the strategy had to cover the entirety of the newly determined 12 wards which required additional funding	project based covering the new scope of work
Number of SMME Marketing and exhibition Coordinated and Conducted	4	1	3	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of applications of learners licenses assessed	1728	1679	49	The E-natis system & service was interrupted from time to time due to technical faults requiring	Performance is reliant on functionality of the E-natis system and any interruption of	Adjust the target to reflect a realistic projection of the service need taking into account downtime. Stockpile

				maintenance from external sources (Department of Transport) which often take time to reconnect / restore or unavailability of support material	service impacts on ability to provide the service	support material
Number of speed enforcement conducted	96	77	19	Inconsistent availability of speed enforcement machines	Decommission of speed machines due to maintenance / calibration requirements	Acquire additional machines to avoid unavailability of machines due to maintenance / calibration requirements

c) What plan did the Municipality put in place to address this matter?

- (a) Majority of programmes were impacted on by the financial position / performance of the municipality as a result of anticipated revenue collection/performance, a need to priorities and service key municipal debts that have accumulated overtime necessitating
- (b) To this end the municipality could not afford to fund programmes and projects originally planned and approved for implementation in the financial year necessitating reprioritization taking into account the impact on service delivery.
- (c) In the table above we have provided in great details per KPI and target on specific reasons, causes and measures to improve performance.
- (d) Going forward the management and the municipality must consider adjusting the IDP priorities, strategies, indicators/targets and programmes to reflect the realistic financial capabilities of the municipality in the light of the financial position it finds itself in while cognizant of the changing need for services.
- (e) In as far as Grant based programmes the municipality must strive to fully comply with the specific conditions of the allocated grants and to ensure that appointment processes are completed early enough to allow space for timely implementation.

- (f) Each user departments will be required to and held accountable for performance of their KPI including compliance with provision of auditable portfolio of evidence.

d) If targets were changed – was it approved by council?

- (a) Yes, targets were changed following the mid-year review of the budget and resultant adjustments which impacted on targets as initially approved as well as the findings and advice received during the prior year external audit process.
- (b) An Adjusted Service Delivery and Budget Implementation Plan was tabled for council consideration and authorization/approval on the adjustments of targets, in line with Section 54 (c) and 72 of the MFMA, and for the financial year 2017/2018 as evidenced by council resolution No. 10.7.03.2018 of a council meeting the 29 March 2018 inclusive of changes made.
- (c) Some priorities were changed to improve on the quality of their description in view of the prior year findings, however given the fact that not all targets could not be changed at as they stemmed out of the IDP and the IDP was not amended and could only be reviewed in the successive year such changes have been incorporated in the 2018/19 and 2019/20 IDP review process

e) What were the reasons for some targets not being achieved during the year under review?

Indicator	Target	Actual	Variance	Reason for Variance	Causes	Measures to Improve Performance
Number of Speed umps Constructed	4	2	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly	The available funds and material could only permit for completion of 2 of the targeted speed humps.	The programme has been carried forward for implementation and completion in subsequent financial years

				towards service delivery orientated programmes		
Routine Maintenance to Surfaced Roads	1500m2	1125m2	375m2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The available funds and material could only permit for completion of original scope of work. The changing weather patterns like heavy rainfall, capacity of the stormwater drainage impacts on the lifespan and maintenance requirements	The programme has been carried forward for implementation and completion in subsequent financial years. Roads resurfacing programmes have been incorporated in the Social Labour Plans entered into with the mines to fasten the pace of repairing and developing roads.
Number of Multi-Purpose Constructed in Nancefield	1	0	1	The project is a multiyear project implemented in phases until the project can be completed.	The progress on the project was hampered by the discovery of ground contaminations that had to be treated before the project could proceed as planned imposing additional scope and funding for the project	MIG allocations are been aligned to cater for completion of the scope of work for the project
Construction of sports ground in Muswodi village	1	0	1	The project was interdicted and stopped from implementation	The project was implemented at an area that later became a subject	The matter has been referred to the Provincial and National

				pending finalisation of resolution of boundary disputes	of traditional authority boundary dispute and a high court order issued to stop development pending dispute resolution	Government for mediation and possible settlement. Consultations are ongoing to try and resolve the matter.
Internal audit projects	9	8	1	The scope of work assigned to the unit could not allow adequate time to cover the scope given the human capital allocations to the unit	The unit was under staffed and reliant on 2 officials and an intern	An additional fulltime employee has been appointed increasing the capacity to can cover the determined scope
Production of the newsletters	4	0	4	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Training on Local Labour forums	1	0	1	The programme was suspended when SALGA issued an instruction that the programme will no	The programme was to be facilitated by SALGA and suspended due	The programme will be re-introduced once SALGA funding commitment has been secured.

				longer be implemented in the mode it was previously covering even labour representation due to the fact that organized labour must cater for its own capacitation for bargaining structures representation	to a determination made on who must be trained and frequency of training	
Number of fire exit plan, alarm and detector purchased	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of protective clothing Purchased	304	135	169	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the	Currently the number of items offered as protective clothing has been scaled down to minimum necessities. The frequency of supply has also been extended to cut on expenditure with due

				re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes.	programme.	regard to a safe working environment
Vending points EXT 6 & 7 Hardware and VPN link	2	0	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of customer helpdesk established	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

				channel mainly towards service delivery orientated programmes		
Number of VOIP and Network infrastructure Installed	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Electronic Performance management System	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

Number of ICT Hardware and Software supplied	140	0	140	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized. Currently maintenance work is been done to extend the working life of the existing infrastructure
Number of Biometric systems in Municipal Offices	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of LED Strategy Reviewed	1	0	1	Delays in the appointment process and change in the scope of work due to	The appointed service provider was appointed with a scope of	The project is to be reprioritized once the funds have been sourced to support

				change in the geographical space of the municipality as a consequence of redetermination of municipal boundaries	work covering the old Musina Municipality configuration of 6 wards and when the redetermination process came into effect the strategy had to cover the entirety of the newly determined 12 wards which required additional funding	completion of the project based covering the new scope of work
Number of SMME Marketing and exhibition Coordinated and Conducted	4	1	3	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of applications of learners licenses assessed	1728	1679	49	The E-natis system & service was interrupted from time to time due to technical faults	Performance is reliant on functionality of the E-natis system and any	Adjust the target to reflect a realistic projection of the service need taking into account

				requiring maintenance from external sources (Department of Transport) which often take time to reconnect / restore or unavailability of support material	interruption of service impacts on ability to provide the service	downtime. Stockpile support material
Number of speed enforcement conducted	96	77	19	Inconsistent availability of speed enforcement machines	Decommission of speed machines due to maintenance / calibration requirements	Acquire additional machines to avoid unavailability of machines due to maintenance / calibration requirements

f) At the current pace of delivery and funding, when could we expect to eliminate the backlog?

- (i) It is difficult to accurately projects the time it will take to eradicate / eliminate the backlog on access to key services or community needs / programmes because the backlog evolves / changes constantly as a result of amongst others demographic changes such as population growth, changes in socio economic circumstances, migration patterns and funding requirements amongst others.
- (ii) Further the backlogs on provision of services increases periodically as new developments / establishments / sites are developed.
- (iii) The pace of eradicating the backlogs depends on funding made available to the municipality through grants and payment of municipal taxes.

g) If the rate of delivery of basic service delivery is too slow to eliminate backlogs, then what do we need to do to accelerate delivery?

- (i) The municipality needs to mobilise more grant funding, increase the tax base and raise more taxes by extending payment of services for areas currently not paying for municipal services.
- (ii) New interventions like development levies ought to be introduced to raise funds required to upgrade services as a result of changing needs and usage of services that necessitates capacity upgrades.
- (iii) Other sphere of government like the Water Service Authority must allocate more funding and implement projects to extend bulk and reticulation infrastructure to facilitate access of services.

Question 7

Conditional grant

Executing authority, on page 122, AG was unable to obtain sufficient appropriate audit evidence that the Municipal Infrastructure Grant and Integrated National Electrification Programme was spent for its intended purposes in accordance with the applicable grant framework, as required by section 17(1) of the DoRA.

- a) Why did the Municipality fail to provide audit evidence regarding the spending of the conditional grant?**

As far as we are aware, all audit evidence on grant expenditure were provided for audit.

- b) How much did the Municipality spend on the Municipal Infrastructure Grant and Integrated National Electrification Programme?**

INEP **R13 661 337**

MIG **R24 715 202**

- c) Who were responsible officials?**

The is no responsible official for such an expenditure, it was due to cash flow constraints.

- d) What action has been taken against the responsible officials?**

None

- e) What measures did the municipality put in place to correct this anomaly?**

We have put measure to improve our cash flow position as stated in 4 (a)

- f) What is the process of monitoring the spending of Conditional grant?**

Progress on spending is monitored in all HOD meetings, district and provincial infrastructure meetings.

Question 8

Internal control deficiencies

Executing authority, on page 123, the accounting officer failed to develop mechanisms of oversight and monitoring for early detection and prevention of cash flow and liquidity challenges experienced by the municipality during the period under review. The critical position of Chief Financial Officer remained vacant for full 12 months. Senior management did not adequately oversee the operations of the municipality, as the financial statements submitted for audit contained material misstatements and material findings have been identified in the annual performance report and on compliance with laws and regulations.

a) *Why did the Municipality fail to address the liquidity challenges during the period under review?*

The management has put all efforts to ensure that it meets current year commitments and at the same time reduce previous debts with the limited financial resources available, the liquidity challenges will hopefully be dealt with in the medium term if we all stick to the proposed measures on cost containments and revenue enhancement.

b) *Why did the Municipality fail to fill the CFO position for over 12 months? Has the position been filled?*

- (i) The main reason for previously failing to fill the position was the unattractive salary offered, however the position has been filled since August 2018.
- (ii) The vacancy for CFO remained unfilled for an extended period as a result of time taken to fill the vacancy informed by the prescribed processes involved in the recruitment process for filling of a senior manager vacancy as prescribed by the applicable regulation.
- (iii) The process includes acquiring a council resolution authorizing advertisement of the vacancy; placement of advert in the media for a period of up to 30 days; shortlisting of candidates within 21 days of closing of the advert; screening of shortlisted candidates within 14 days of shortlisting, interview of candidates within 21 days of

screening; conducting of suitability assessment checks and clearances from various accredited assessment centers and State Security Agency; Convening of council for an appointment decision; application for appointment concurrence from the Member of the Executive Responsible for Local Government in the province; Employment offering, acceptance and contracting process and serving of employment termination notice if the prospective successful candidate is employed elsewhere.

- (iv) The process is quite lengthy and at times it becomes necessary to re-advertise if the recruitment process does not attract suitably qualified candidates or cannot find an appointable candidate.
- (v) Further the categorization for remuneration packages payable to senior managers is not competitive with what other players in the market offers thus not assisting in attracting suitably candidates to apply and consider appointment offers favorably.

c) *What impact did the absence of the CFO have on the preparation of the annual financial statements?*

The impact will always be there on the preparation of financial statements for a municipality without a CFO.

d) *Why did the Municipality submit the financial statements that contained material misstatements?*

As indicated in previous questions, the biggest challenge in 2017/18 was the unreliable financial reports produced by the system.

e) *What plan did the Municipality put in place to address this anomaly?*

The system provider was engaged and provided with a full list of issues logged and they are busy resolving the issues. They are on site every two weeks

Question 9

Material misstatements to financial statements.

Material misstatements were once again identified in the submitted financial statements.

- Material misstatements of non-current assets, current assets, current liabilities, revenue, expenditure and disclosure items identified by the auditors in the submitted financial statements were subsequently corrected and the supporting records were provided subsequently, but the uncorrected material misstatements and supporting records that could not be provided resulted in the financial statements receiving a qualified audit opinion.

This is due to poor quality of submitted financial statement for audit.

Questions:

- a) *What is the status of progress made to address all audit findings relating to material misstatements and are they included in the action plans?*

Yes, they are included in the action plan,

The findings are being addressed and should now be on 60% and will be ready for the interim audit in April 2019

- b) *Are the action plans monitored by Internal Audit and the Audit Committee. What is their assessment of the progress?*

Yes, they are assessed by the two independent parts of our governance structures.

- c) *What corrective measures have been taken?*

With the resolution of system challenges, material misstatements should be eliminated in future.

Question 10

Expenditure management.

Creditors were not always paid within 30 days.

- a) *What are the reasons for the late payments?*

Our cash flow position did not allow us to pay all creditors on time, but as we improve our cash flow, timeous payments will be much easier.

- b) *What percentage of suppliers has been paid outside of the 30 days of invoices received?*

Approximately 55%

RSA NATIONAL ANTHEM

Nkosi sikelel' iAfrika
Maluphakanyisw' uphondo lwayo,
Yizwa imlithandazo yethu,
Nkosi sikelela, thina lusapho lwayo.



Morena boloka setjhaba sa heso,
O fedise dintwa la matshwenyeho,
O se boloke, O se boloke setjhaba sa
heso,
Setjhaba sa South Afrika - South Afrika.



Uit die blou van onse hemel,
Uit die diepte van ons see,
Oor ons ewige gebergtes,
Waar die kranse antwoord gee,



Sounds the call to come together,
And united we shall stand,
Let us live and strive for freedom,
In South Africa our land.

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MUNICIPAL PUBLIC ACCOUNTS COMMITTEE



2019

PUBLIC HEARING ON 2017/18

ANNUAL REPORT

26 MARCH 2019

PROGRAMME

Venue: Madimbo Thusong Centre

Date: 26 March 2019

Time: 10 H00

Government's five priority areas:

1. Creation of decent work and sustainable livelihood
2. Education
3. Health
4. Rural development, Food Security and Land Rights
5. The fight against crime and corruption

PUBLIC HEARING
ON 2017/18
ANNUAL REPORT

26/MARCH/2019



PROGRAMME

Programme Director:
Cllr. Philemon Nare

1. Opening: National Anthem:
All

2. Welcome Remarks:
Chief-Whip Cllr. Fistos Mafela

3. Acknowledgement: MPAC Member
Cllr Edward Mamafa

4. Purpose of Session: MPAC Member
Cllr Eliot Magwira

5. Presentation on Annual Report
2017/2018 Financial Year:
Her Worship Mayor
Cllr Mhloti Muhlope

6. Input/Questions:
MPAC

7 Clarity/ Answers:
Her Worship Mayor
Cllr Mhloti Muhlope

7. Vote of Thanks
Cllr Gilbert Netshisaulu

8. Announcements: MPAC Member
Cllr Dorcus Makhura

9. Closure:
Prayer



MUSINA MPAC DRAFT ANNUAL REPORT 2017/18 QUESTIONNAIRE

Questions of the Musina Municipality on the Auditor General's findings for the 2017/18 financial year

Question 1

Regression in the audit outcomes

Executing Authority, the committee noted that the municipality's audit outcomes have regressed from unqualified audit opinion with matters of emphasis in 2016/17 to qualified audit opinion in 2017/18.

a) Why did the Municipality's audit outcome regress? from unqualified audit opinion in 2016/17 to qualified audit opinion in 2017/18?

The biggest contributor to the regression was the functionality of the financial system, this functionality was affected by a number of facts,

- 1. The financial system was implemented for the first time in that financial year.***
- 2. Change management was an issue as the change from the old system was sudden as we were unexpectedly dumped by the old system provider, and had to implement MSCOA for the first time in that financial year.***
- 3. Financial reports produced by the system could not be easily supported and the Auditor General ran out of time to audit such reports.***

b) What were the root causes of this regression?

- 1. System generated financial reports that were not reliable***

c) What plan does the Municipality have to address this matter?

- 1. We have since developed an audit action plan that senior management monitors implementation on a weekly basis.***
- 2. The Auditor General will perform an Interim audit during the month of April 2019.***

Question 2

Receivables and payables from none — exchange transactions

Executing Authority, on page 113 the Auditor General (AG) was unable to obtain sufficient appropriate audit evidence for the accounts receivable from non - exchange transactions, due to the status of the accounting records. The AG was unable to determine whether any adjustment was necessary to accounts payables from non - exchange transactions in the financial statements.

On page 115, the municipality did not have adequate systems of internal control for the recording of all transactions and events and for reconciliation of these transactions and events to the financial statements.

On page 116, material impairments from non - exchange transactions were recognized as a result of irrecoverable trade receivables.

On page 122, the AG reports that an effective system of internal control for debtors and revenue was not in place, as required by section 64(2) (f) of the MFMA. Interest was not charged on all accounts in arrears, as required by section 64(2) (g) of the MFMA. Short-term debt was incurred without a resolution of the municipal council approving the debt agreement, in contravention of section 45(2)(a) of the MFMA. Short-term debt was not repaid within the financial year, as required by section 45(4) of the MFMA.

Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA *(Recurring matter from 2016/17 financial year)*.

a) Why did the Municipality fail to update the accounts receivable and accounts payables?

- 1. This category of receivable/payable from non-exchange transaction relate to water related transactions between musina and Vhembe district.***
- 2. The auditor general could not confirm balances presented by us with those presented by the district***

b) Why did the Municipality fail to provide an adequate system of internal control for the accounts receivable and payables?

We have provided all water related balances to the district before submission of financial statements, it will be very difficult for us to manage internal control systems of the district to ensure that they present what we have submitted to them.

c) What steps did the Municipality take to recover the trade receivables?

Like it was indicated in 1 above, these are transactions between musina and Vhembe which are called related party transactions, recoverability of such may not be dealt with the same way as that of a normal debtor. There is an amount that we owe Vhembe for the revenue received on their behalf, and an amount that Vhembe owes us for payments made on their behalf.

d) Why was interest not charged on all accounts in arrears?

The municipality could not levy rates and taxes (billing) in time during the first half of the financial year, updates on payments on the system were also affected, as a result, it could not be reliably confirmed that any consumer account is in arrears at the time of charging interest.

e) Does the Municipality have a policy on receivables and payables?
Yes

f) What plan did the Municipality put in place to correct this matter?

We are up to date with billing and payments are updated immediately, and we are able to charge interest were accounts are in arrears.

g) Is documentation now available for audit?

Yes, documentation will be available for the interim audit.

h) Why were Auditor General's recommendations from prior year not implemented?

Most of those that were not implemented are those that require financial resources e.g. payment of creditors within 30 days, development of infrastructure maintenance plan.

- i) *Where there any consequences for officials who did not exercise their duties.*

We did not find any official to have been negligent in performing their duties.

- j) *What are the challenges with record keeping system?*

Other than a few instances of misplaced documents, we do not have general records keeping challenges.

- k) *Please provide council resolution, approval minutes, agenda and attendance register of credit card.*

Please find attached.

Question 3

Value Added Tax

Executing Authority, on page 114, the AG was unable to obtain sufficient appropriate audit evidence that Value Added Tax (VAT) for the current year had been properly accounted for, due to the status of the accounting records. AG was unable to confirm the Value Added Tax by alternative means as supporting evidence of the amount presented in the financial statements could not be provided.

- a) *Why did the Municipality fail to provide supporting evidence in the financial statements for VAT?*

We did provide supporting evidence for this item, the finding related to confirmation of VAT on water related transactions as indicated in question 2(a,b,and c)

- b) *What impact did the non-disclosure of VAT have an impact on revenue collection in the Municipality?*

A VAT receivable was disclosed on our financial statements, there was no impact on revenue collection.

- c) *What plan did the Municipality put in place to address this matter?*

The auditors will audit this area during the interim audit in April 2019

Question 4

Material uncertainty relating to going concern

Executing Authority, on page 115, the municipality incurred a net loss of R65 461 261 during the year ended 30 June 2018, and as of that date the municipality's current liabilities exceeded its current asset by R214 101 735. *Recurring matter from 2016/17 financial year.*

(a) Why is the municipality continuously failing to put measures in place to ensure that current liabilities do not exceed the current assets?

The municipality has put the following measures in place:

- 1. The payment arrangement with ESKOM*
- 2. The payment arrangement with department of transport*
- 3. The financial recovery plan*
- 4. The revenue enhancement strategy*
- 5. The simplified revenue plan*

(b) What cost containment measures did the municipality put in place to correct this anomaly?

- 1. Reductions of overtime costs*
- 2. Reduction on s&t costs*
- 3. Cutting on operational programs and projects*
- 4. Reduction of catering for municipal events*

(c) Provide evidence regarding the cost containment measures implemented.

Find attached

Material Impairments – accounts receivables

As disclosed in notes 3 and 4 to the financial statements, material impairments amounting to R8 273 186 (2016/17: R4 348 850) for exchange transactions and R23 511 239 (2016/17: 24 412 227) for non - exchange transactions were raised as a result of irrecoverable trade receivables.

Questions:

- 1. What were the circumstances for the irrecoverable debts?**

This assessment is based on the payment pattern of individual debtors over the years (current financial year included)

- 2. Were the write-offs done in compliance with the applicable municipal policy?**

Yes

- 3. Did some of the irrecoverable debts relate to indigents? If so, what measures are in place to verify and validate indigent information to ensure integrity of information in the indigent register?**

Yes, they did, indigent reviews are formally done every year, and credit control section will also verify the status during the year when performing their credit control duties.

- 4. What is the cost of measures taken to recover the debts before it was written off?**

Debts that are ultimately sent to council as to be written off are those of deceased consumers, if a consumer is still alive, credit control measures are implemented to recover as much as possible.

- 5. Please explain the current debt collection process/system in the municipality?**

- 1. For current account, there is a due date set every month**

- 2. For arrear accounts, a notice is sent to the account holder to rectify the account within 7 days after which a works order to disconnect will be issued on conventional meters. Pre-paid meters are disconnected immediately.**

- 3. If there is continued non-payment, the account will be assessed for handing over to our lawyers.**

6. What corrective measures are taken to collect debt owing to the municipality?

Same as 5 above

Question 5

Restatement of corresponding figures and consequence management on unwanted expenditures

Executing authority, on page 116, the corresponding figures for 30 June 2017 have been restated as a result of errors in the financial statements of the municipality at, and for the year ended, 30 June 2018.

On page 121, the Municipality failed to take reasonable steps to prevent irregular expenditure amounting to **R21 734 708** and fruitless and wasteful expenditure amounting to **R2 948 074**, in contravention of section 62(1)(d) of the MFMA.

On page 122, Unauthorized, irregular and fruitless and wasteful expenditure incurred by the Municipality were not investigated to determine if any person is liable for the expenditure, as required by section 32 (2) (b) of the MFMA.

(a) Why did the municipality allow corresponding figures to be restated owing to an error discovered in the financial statements of the municipality for the financial year ended 30 June 2017?

These are misstatements that are identified after the audit is concluded that we correct during the next financial year, these are audited by the auditors during the next audit.

(b) Why did the Accounting Authority allow the municipality to incur Irregular, and Fruitless and Wasteful Expenditures?

The municipality did not incur any new irregular expenditure during the year under review, and the accounting officer was not negligent in allowing fruitless and wasteful expenditure as the cash flow position of the municipality did not allow us to avoid such expenditure.

(c) Why did the Municipality fail to investigate all the unwanted expenditures incurred?

All the unwanted expenditures were reported to council in time and council referred them to MPAC for investigation

(d) Provide a breakdown of the irregular and fruitless expenditures.

Irregular expenditure R21 734 708

Fruitless and wasteful expenditure R 2 948 074

(e) Who are the responsible officials for the above anomaly?

There is no official who was directly responsible as it was incurred due to cash flow constraints (Fruitless expenditure) and shortage of qualifying officials in bid committees (Irregular expenditure)

(f) Provide a comprehensive plan to deal with the unwanted expenditures for the year under review and to prevent a recurrence in future.

The only remaining unwanted expenditure is fruitless and wasteful expenditure which we are trying to prevent recurrence by improving our cash flow position through all measures in 4 (a)

(g) What plans has the Accounting Officer put in place to ensure that the internal controls in the municipality is improved to ensure in-year detection of UIFW?

We already have a process in place to detect UIFW, and report to council and other stakeholders.

(h) What measures have been taken to recover the expenditure?

As management, we have found that we can not recover the unwanted expenditure as it can not be directly linked to incompetence or negligence of any official.

(i) Where the necessary disclosures made to the Mayor, Provincial Treasury, and Auditor General on discovery of these expenditure in terms of section 32 (4) of the MFMA.

Disclosure for the 2017/18 expenditure were not made to other stakeholders except for the mayor, We have in the 2018/19 financial year put a process in place to report to other stakeholder.

Question 6

Achievement of planned targets

Executing authority, on pages 118 to 120, the AG was unable to obtain sufficient audit evidence to support the reported achievement of indicators due to a lack of technical indicator descriptions and proper performance management systems and processes that predetermined how the achievement would be measured, monitored and reported.

a) Why did the Municipality fail to provide the necessary audit evidence during the audit process?

- (i) The evidence provided by business units at times was not consistent with the expected evidence rendering such evidence as un-auditable.
- (ii) The various implementing units did not at all times maintain proper records consistent with the technical description specified means of verification.
- (iii) Going forward the technical description will be reviewed to ensure that means of verification are auditable and records required is within the various departments operating procedures and standards.
- (iv) Further internal audit will be given an opportunity to review means of verification for completeness and relevance.

b) Which targets did the Municipality fail to achieve?

Indicator	Target	Actual	Variance	Reason for Variance	Causes	Measures to Improve Performance
Number of Speed humps Constructed	4	2	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service	The available funds and material could only permit for completion of 2 of the targeted speed humps.	The programme has been carried forward for implementation and completion in subsequent financial years

				delivery orientated programmes		
Routine Maintenance to Surfaced Roads	1500m2	1125m2	376m2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The available funds and material could only permit for completion of original scope of work. The changing weather patterns like heavy rainfall, capacity of the stormwater drainage impacts on the lifespan and maintenance requirements	The programme has been carried forward for implementation and completion in subsequent financial years. Roads resurfacing programmes have been incorporated in the Social Labour Plans entered into with the mines to fasten the pace of repairing and developing roads.
Number of Multi-Purpose Constructed in Nancefield	1	0	1	The project is a multiyear project implemented in phases until the project can be completed.	The progress on the project was hampered by the discovery of ground contaminations that had to be treated before the project could proceed as planned imposing additional scope and funding for the project	MIG allocations are been aligned to cater for completion of the scope of work for the project
Construction of sports ground in Muswodi village	1	0	1	The project was interdicted and stopped from implementation pending finalisation of	The project was implemented at an area that later became a subject of traditional	The matter has been referred to the Provincial and National Government for

				resolution of boundary disputes	authority boundary dispute and a high court order issued to stop development pending dispute resolution	mediation and possible settlement. Consultations are ongoing to try and resolve the matter.
Internal audit projects	9	8	1	The scope of work assigned to the unit could not allow adequate time to cover the scope given the human capital allocations to the unit	The unit was understaffed and reliant on 2 officials and an intern	An additional fulltime employee has been appointed increasing the capacity to can cover the determined scope
Production of the newsletters	4	0	4	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Training on Local Labour forums	1	0	1	The programme was suspended when SALGA issued an instruction that the programme will no longer be	The programme was to be facilitated by SALGA and suspended due to a	The programme will be re-introduced once SALGA funding commitment has been secured.

				implemented in the mode it was previously covering even labour representation due to the fact that organized labour must cater for its own capacitation for bargaining structures representation	determination made on who must be trained and frequency of training	
Number of fire exit plan, alarm and detector purchased	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of protective clothing Purchased	304	135	169	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	Currently the number of items offered as protective clothing has been scaled down to minimum necessities. The frequency of supply has also been extended to cut on expenditure with due regard to a safe

				regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes.		working environment
Vending points EXT 6 & 7 Hardware and VPN link	2	0	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of customer helpdesk established	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

				towards service delivery orientated programmes		
Number of VOIP and Network infrastructure Installed	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Electronic Performance management System	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of ICT	140	0	140	The project /	The budget	The programme was

Hardware and Software supplied				programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	recommended implementation in subsequent years when the financial position has stabilized. Currently maintenance work is been done to extend the working life of the existing infrastructure
Number of Biometric systems in Municipal Offices	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of LED Strategy Reviewed	1	0	1	Delays in the appointment process and change in the scope of work due to change in the	The appointed service provider was appointed with a scope of work covering the	The project is to be reprioritized once the funds have been sourced to support completion of the

				geographical space of the municipality as a consequence of redetermination of municipal boundaries	old Musina Municipality configuration of 6 wards and when the redetermination process came into effect the strategy had to cover the entirety of the newly determined 12 wards which required additional funding	project based covering the new scope of work
Number of SMME Marketing and exhibition Coordinated and Conducted	4	1	3	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of applications of learners licenses assessed	1728	1679	49	The E-natis system & service was interrupted from time to time due to technical faults requiring	Performance is reliant on functionality of the E-natis system and any interruption of	Adjust the target to reflect a realistic projection of the service need taking into account downtime. Stockpile

				maintenance from external sources (Department of Transport) which often take time to reconnect / restore or unavailability of support material	service impacts on ability to provide the service	support material
Number of speed enforcement conducted	96	77	19	Inconsistent availability of speed enforcement machines	Decommission of speed machines due to maintenance / calibration requirements	Acquire additional machines to avoid unavailability of machines due to maintenance / calibration requirements

c) What plan did the Municipality put in place to address this matter?

- (a) Majority of programmes were impacted on by the financial position / performance of the municipality as a result of anticipated revenue collection/performance, a need to priorities and service key municipal debts that have accumulated overtime necessitating
- (b) To this end the municipality could not afford to fund programmes and projects originally planned and approved for implementation in the financial year necessitating reprioritization taking into account the impact on service delivery.
- (c) In the table above we have provided in great details per KPI and target on specific reasons, causes and measures to improve performance.
- (d) Going forward the management and the municipality must consider adjusting the IDP priorities, strategies, indicators/targets and programmes to reflect the realistic financial capabilities of the municipality in the light of the financial position it finds itself in while cognizant of the changing need for services.
- (e) In as far as Grant based programmes the municipality must strive to fully comply with the specific conditions of the allocated grants and to ensure that appointment processes are completed early enough to allow space for timely implementation.

- (f) Each user departments will be required to and held accountable for performance of their KPI including compliance with provision of auditable portfolio of evidence.

d) If targets were changed – was it approved by council?

- (a) Yes, targets were changed following the mid-year review of the budget and resultant adjustments which impacted on targets as initially approved as well as the findings and advice received during the prior year external audit process.
- (b) An Adjusted Service Delivery and Budget Implementation Plan was tabled for council consideration and authorization/approval on the adjustments of targets, in line with Section 54 (c) and 72 of the MFMA, and for the financial year 2017/2018 as evidenced by council resolution No. 10.7.03.2018 of a council meeting the 29 March 2018 inclusive of changes made.
- (c) Some priorities were changed to improve on the quality of their description in view of the prior year findings, however given the fact that not all targets could not be changed as they stemmed out of the IDP and the IDP was not amended and could only be reviewed in the successive year such changes have been incorporated in the 2018/19 and 2019/20 IDP review process

e) What were the reasons for some targets not being achieved during the year under review?

Indicator	Target	Actual	Variance	Reason for Variance	Causes	Measures to Improve Performance
Number of Speed humps Constructed	4	2	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly	The available funds and material could only permit for completion of 2 of the targeted speed humps.	The programme has been carried forward for implementation and completion in subsequent financial years

				towards service delivery orientated programmes		
Routine Maintenance to Surfaced Roads	1500m2	1:25m2	375m2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The available funds and material could only permit for completion of original scope of work. The changing weather patterns like heavy rainfall, capacity of the stormwater drainage impacts on the lifespan and maintenance requirements	The programme has been carried forward for implementation and completion in subsequent financial years. Roads resurfacing programmes have been incorporated in the Social Labour Plans entered to with the mines to fasten the pace of repairing and developing roads.
Number of Multi-Purpose Constructed in Nancefield	1	0	1	The project is a multiyear project implemented in phases until the project can be completed.	The progress on the project was hampered by the discovery of ground contaminations that had to be treated before the project could proceed as planned imposing additional scope and funding for the project	MfG allocations are been aligned to cater for completion of the scope of work for the project
Construction of sports ground in Muswodi village	1	0	1	The project was interdicted and stopped from implementation	The project was implemented at an area that later became a subject	The matter has been referred to the Provincial and National

				pending finalisation of resolution of boundary disputes	of traditional authority boundary dispute and a high court order issued to stop development pending dispute resolution	Government for mediation and possible settlement. Consultations are ongoing to try and resolve the matter.
Internal audit projects	9	8	1	The scope of work assigned to the unit could not allow adequate time to cover the scope given the human capital allocations to the unit	The unit was under staffed and reliant on 2 officials and an intern	An additional fulltime employee has been appointed increasing the capacity to can cover the determined scope
Production of the newsletters	4	0	4	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Training on Local Labour forums	1	0	1	The programme was suspended when SALGA issued an instruction that the programme will no	The programme was to be facilitated by SALGA and suspended due	The programme will be re-introduced once SALGA funding commitment has been secured.

				longer be implemented in the mode it was previously covering even labour representation due to the fact that organized labour must cater for its own capacitation for bargaining structures representation	to a determination made on who must be trained and frequency of training	
Number of fire exit plan, alarm and detector purchased	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of protective clothing Purchased	304	135	169	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the	Currently the number of items offered as protective clothing has been scaled down to minimum necessities. The frequency of supply has also been extended to cut on expenditure with due

				re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes.	programme.	regard to a safe working environment
Vending points EXT 6 & 7 Hardware and VPN link	2	0	2	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of customer helpdesk established	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

				channel mainly towards service delivery orientated programmes		
Number of VOIP and Network infrastructure Installed	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Electronic Performance management System	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.

Number of ICT Hardware and Software supplied	140	0	140	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized. Currently maintenance work is been done to extend the working life of the existing infrastructure
Number of Biometric systems in Municipal Offices	1	0	1	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of LED Strategy Reviewed	1	0	1	Delays in the appointment process and change in the scope of work due to	The appointed service provider was appointed with a scope of	The project is to be reprioritized once the funds have been sourced to support

				change in the geographical space of the municipality as a consequence of redetermination of municipal boundaries	work covering the old Musina Municipality configuration of 6 wards and when the redetermination process came into effect the strategy had to cover the entirety of the newly determined 12 wards which required additional funding	completion of the project based covering the new scope of work
Number of SMME Marketing and exhibition Coordinated and Conducted	4	1	3	The project / programme was envisaged to be funded from own revenue source based on estimated collection rate. The financial commitments of the municipality required re-prioritization regarding funding of programmes and resources where channel mainly towards service delivery orientated programmes	The budget performance was such that projected revenue was not realized impacting on the municipality's ability to fund and afford the programme.	The programme was recommended implementation in subsequent years when the financial position has stabilized.
Number of applications of learners licenses assessed	1728	1679	49	The E-natis system & service was interrupted from time to time due to technical faults	Performance is reliant on functionality of the E-natis system and any	Adjust the target to reflect a realistic projection of the service need taking into account

				requiring maintenance from external sources (Department of Transport) which often take time to reconnect / restore or unavailability of support material	interruption of service impacts on ability to provide the service	downtime. Stockpile support material
Number of speed enforcement conducted	96	77	19	Inconsistent availability of speed enforcement machines	Decommission of speed machines due to maintenance / calibration requirements	Acquire additional machines to avoid unavailability of machines due to maintenance / calibration requirements

f) At the current pace of delivery and funding, when could we expect to eliminate the backlog?

- (i) It is difficult to accurately projects the time it will take to eradicate / eliminate the backlog on access to key services or community needs / programmes because the backlog evolves / changes constantly as a result of amongst others demographic changes such as population growth, changes in socio economic circumstances, migration patterns and funding requirements amongst others.
- (ii) Further the backlogs on provision of services increases periodically as new developments / establishments / sites are developed.
- (iii) The pace of eradicating the backlogs depends on funding made available to the municipality through grants and payment of municipal taxes.

g) If the rate of delivery of basic service delivery is too slow to eliminate backlogs, then what do we need to do to accelerate delivery?

- (i) The municipality needs to mobilise more grant funding, increase the tax base and raise more taxes by extending payment of services for areas currently not paying for municipal services.
- (ii) New interventions like development levies ought to be introduced to raise funds required to upgrade services as a result of changing needs and usage of services that necessitates capacity upgrades.
- (iii) Other sphere of government like the Water Service Authority must allocate more funding and implement projects to extend bulk and reticulation infrastructure to facilitate access of services.

Question 7

Conditional grant

Executing authority, on page 122, AG was unable to obtain sufficient appropriate audit evidence that the Municipal Infrastructure Grant and Integrated National Electrification Programme was spent for its intended purposes in accordance with the applicable grant framework, as required by section 17(1) of the DoRA.

- a) *Why did the Municipality fail to provide audit evidence regarding the spending of the conditional grant?*

As far as we are aware, all audit evidence on grant expenditure were provided for audit.

- b) *How much did the Municipality spend on the Municipal Infrastructure Grant and Integrated National Electrification Programme?*

INEP R13 661 337

MIG R24 715 202

- c) *Who were responsible officials?*

The is no responsible official for such an expenditure, it was due to cash flow constraints.

- d) *What action has been taken against the responsible officials?*

None

- e) *What measures did the municipality put in place to correct this anomaly?*

We have put measure to improve our cash flow position as stated in 4 (a)

- f) *What is the process of monitoring the spending of Conditional grant?*

Progress on spending is monitored in all HOD meetings, district and provincial infrastructure meetings.

Question 8

Internal control deficiencies

Executing authority, on page 123, the accounting officer failed to develop mechanisms of oversight and monitoring for early detection and prevention of cash flow and liquidity challenges experienced by the municipality during the period under review. The critical position of Chief Financial Officer remained vacant for full 12 months. Senior management did not adequately oversee the operations of the municipality, as the financial statements submitted for audit contained material misstatements and material findings have been identified in the annual performance report and on compliance with laws and regulations.

a) *Why did the Municipality fail to address the liquidity challenges during the period under review?*

The management has put all efforts to ensure that it meets current year commitments and at the same time reduce previous debts with the limited financial resources available, the liquidity challenges will hopefully be dealt with in the medium term if we all stick to the proposed measures on cost containments and revenue enhancement.

b) *Why did the Municipality fail to fill the CFO position for over 12 months? Has the position been filled?*

- (i)** The main reason for previously failing to fill the position was the unattractive salary offered, however the position has been filled since August 2018.
- (ii)** The vacancy for CFO remained unfilled for an extended period as a result of time taken to fill the vacancy informed by the prescribed processes involved in the recruitment process for filling of a senior manager vacancy as prescribed by the applicable regulation.
- (iii)** The process includes acquiring a council resolution authorizing advertisement of the vacancy; placement of advert in the media for a period of up to 30 days; shortlisting of candidates within 21 days of closing of the advert; screening of shortlisted candidates within 14 days of shortlisting, interview of candidates within 21 days of

screening; conducting of suitability assessment checks and clearances from various accredited assessment centers and State Security Agency; Convening of council for an appointment decision; application for appointment concurrence from the Member of the Executive Responsible for Local Government in the province; Employment offering, acceptance and contracting process and serving of employment termination notice if the prospective successful candidate is employed elsewhere.

- (iv) The process is quite lengthy and at times it becomes necessary to re-advertise if the recruitment process does not attract suitably qualified candidates or cannot find an appointable candidate.
- (v) Further the categorization for remuneration packages payable to senior managers is not competitive with what other players in the market offers thus not assisting in attracting suitably candidates to apply and consider appointment offers favorably.

c) *What impact did the absence of the CFO have on the preparation of the annual financial statements?*

The impact will always be there on the preparation of financial statements for a municipality without a CFO.

d) *Why did the Municipality submit the financial statements that contained material misstatements?*

As indicated in previous questions, the biggest challenge in 2017/18 was the unreliable financial reports produced by the system.

e) *What plan did the Municipality put in place to address this anomaly?*

The system provider was engaged and provided with a full list of issues logged and they are busy resolving the issues. They are on site every two weeks

Question 9

Material misstatements to financial statements.

Material misstatements were once again identified in the submitted financial statements.

- Material misstatements of non-current assets, current assets, current liabilities, revenue, expenditure and disclosure items identified by the auditors in the submitted financial statements were subsequently corrected and the supporting records were provided subsequently, but the uncorrected material misstatements and supporting records that could not be provided resulted in the financial statements receiving a qualified audit opinion.

This is due to poor quality of submitted financial statement for audit.

Questions:

- a) *What is the status of progress made to address all audit findings relating to material misstatements and are they included in the action plans?*

Yes, they are included in the action plan,

The findings are being addressed and should now be on 60% and will be ready for the interim audit in April 2019

- b) *Are the action plans monitored by Internal Audit and the Audit Committee. What is their assessment of the progress?*

Yes, they are assessed by the two independent parts of our governance structures.

- c) *What corrective measures have been taken?*

With the resolution of system challenges, material misstatements should be eliminated in future.

Question 10

Expenditure management.

Creditors were not always paid within 30 days.

- a) *What are the reasons for the late payments?*

Our cash flow position did not allow us to pay all creditors on time, but as we improve our cash flow, timeous payments will be much easier.

- b) *What percentage of suppliers has been paid outside of the 30 days of invoices received?*

Approximately 55%

